

Notice of Cabinet

Date: Wednesday, 12 February 2020 at 9.30 am

Venue: Committee Suite, Civic Centre, Poole BH15 2RU



Membership:

Chairman:

Cllr V Slade

Vice Chairman:

Cllr M Howell

Cllr L Allison

Cllr D Brown

Cllr L Dedman

Cllr A Hadley

Cllr S Moore

Cllr M Phipps

Cllr Dr F Rice

Cllr K Wilson

All Members of the Cabinet are summoned to attend this meeting to consider the items of business set out on the agenda below.

The press and public are welcome to attend.

If you would like any further information on the items to be considered at the meeting please contact: Sarah Culwick (01202 795273) or email democratic.services@bcpcouncil.gov.uk

Press enquiries should be directed to the Press Office: Tel: 01202 454668 or email press.office@bcpcouncil.gov.uk

This notice and all the papers mentioned within it are available at democracy.bcpCouncil.gov.uk

GRAHAM FARRANT
CHIEF EXECUTIVE

4 February 2020



Available online and
on the Mod.gov app



Maintaining and promoting high standards of conduct

Declaring interests at meetings

Familiarise yourself with the Councillor Code of Conduct which can be found in Part 6 of the Council's Constitution.

Before the meeting, read the agenda and reports to see if the matters to be discussed at the meeting concern your interests

Do any matters being discussed at the meeting relate to your registered interests?

Disclosable Pecuniary Interest

Yes

Declare the nature of the interest

Do NOT participate in the item at the meeting. Do NOT speak or vote on the item EXCEPT where you hold a dispensation

You are advised to leave the room during the debate

Local Interest

Yes

Declare the nature of the interest

Applying the bias and pre-determination tests means you may need to refrain from speaking and voting

You may also need to leave the meeting. Please seek advice from the Monitoring Officer

No

Do you have a personal interest in the matter?

Yes

Consider the bias and pre-determination tests

You may need to refrain from speaking & voting

You may also need to leave the meeting. Please seek advice

No

You can take part in the meeting speak and vote

What are the principles of bias and pre-determination and how do they affect my participation in the meeting?

Bias and predetermination are common law concepts. If they affect you, your participation in the meeting may call into question the decision arrived at on the item.

Bias Test

In all the circumstances, would it lead a fair minded and informed observer to conclude that there was a real possibility or a real danger that the decision maker was biased?

Predetermination Test

At the time of making the decision, did the decision maker have a closed mind?

If a councillor appears to be biased or to have predetermined their decision, they must NOT participate in the meeting.

For more information or advice please contact the Monitoring Officer
(tanya.coulter@bcpcouncil.gov.uk)

Selflessness

Councillors should act solely in terms of the public interest

Integrity

Councillors must avoid placing themselves under any obligation to people or organisations that might try inappropriately to influence them in their work. They should not act or take decisions in order to gain financial or other material benefits for themselves, their family, or their friends. They must declare and resolve any interests and relationships

Objectivity

Councillors must act and take decisions impartially, fairly and on merit, using the best evidence and without discrimination or bias

Accountability

Councillors are accountable to the public for their decisions and actions and must submit themselves to the scrutiny necessary to ensure this

Openness

Councillors should act and take decisions in an open and transparent manner. Information should not be withheld from the public unless there are clear and lawful reasons for so doing

Honesty & Integrity

Councillors should act with honesty and integrity and should not place themselves in situations where their honesty and integrity may be questioned

Leadership

Councillors should exhibit these principles in their own behaviour. They should actively promote and robustly support the principles and be willing to challenge poor behaviour wherever it occurs

AGENDA

Items to be considered while the meeting is open to the public

1. Apologies

To receive any apologies for absence from Councillors.

2. Declarations of Interests

Councillors are required to comply with the requirements of the Localism Act 2011 and the Council's Code of Conduct regarding Disclosable Pecuniary Interests.

Councillors are also required to disclose any other interests where a Councillor is a member of an external body or organisation where that membership involves a position of control or significant influence, including bodies to which the Council has made the appointment in line with the Council's Code of Conduct.

Declarations received will be reported at the meeting.

3. Confirmation of Minutes

9 - 20

To confirm and sign as a correct record the minutes of the Meeting held on 15 January 2020.

4. Public Issues

To receive any public questions, statements or petitions submitted in accordance with the Constitution. Further information on the requirements for submitting these is available to view at the following link:-

<https://democracy.bcpccouncil.gov.uk/documents/s2305/Public%20Items%20-%20Meeting%20Procedure%20Rules.pdf>

The deadline for the submission of public questions is Wednesday 5 February 2020.

The deadline for the submission of a statement is 12.00 noon, Tuesday 11 February 2020.

The deadline for the submission of a petition is 12.00 noon, Tuesday 11 February 2020.

5. Recommendations from the Overview and Scrutiny Board

To consider recommendations from the Overview and Scrutiny Board on items not otherwise included on the Cabinet Agenda.

6. 2020/21 Budget and Medium Term Financial Plan (MTFP)

21 - 152

To set out for cabinet consideration and recommendation to council the proposed 2020/21 budget and council tax.

The budget as presented;

- a) has been drafted on a base 3.99 per cent increase in council tax as adjusted in each of the predecessor areas by the application of the

policy to achieve harmonisation from 1 April 2021 onwards.

- b) Includes provision to mitigate the deficit that is accumulating in the high needs budget of the Dedicated Schools Grant (DSG).

7. Quarter 3 Budget Monitoring Report 2019-20

153 - 188

This report presents the council's performance against budget for the period 1 April 2019 to 31 December 2019.

In summary, the general fund revenue projected outturn for 2019/20 is a pressure within net expenditure of £5.3 million (compared with £4.5 million previously reported at September). These pressures can be met from the additional resources (£2.5 million revenue budget contingency and £6.5 million service-specific Financial Resilience earmarked reserves) set aside to manage the additional level of uncertainty in this first year of the new council.

At this stage the contingency within the budget is projected to be fully used with a recommendation to the Council to release up to £2.7 million of the Financial Resilience earmarked reserves to support the annual budget. This will allow services to maintain their projected level of activity and related spending plans to deliver on agreed priorities.

In the appendices included with the end of September report and in appendices C and D in this report, the Corporate Directors have provided details of the service pressures and actions they are taking in mitigation.

8. Housing Revenue Account (HRA) Budget Setting 2020/21

189 - 244

The Housing Revenue Account (HRA) is a separate account within the Council that ring-fences the income and expenditure associated with BCP Council's housing stock. The HRA does not therefore directly impact on the Council's wider General Fund budget or on the level of council tax. Income to the HRA is primarily received through the rents and other charges paid by tenants and leaseholders.

Poole Housing Partnership continues to manage the Poole Neighbourhood stock on behalf of BCP Council while the stock in the Bournemouth Neighbourhood is directly managed. Although there can only one HRA, BCP Council maintains two separate accounts for each neighbourhood within it.

This report seeks approval for the proposed budget for the HRA for 2020/21 and the key principles on which it is based.

This report sets out the proposals regarding the rents, service charges and other charges to tenants as well as the expenditure plans for the 2020/21 rent year. These proposals and the actions within the delivery plans for each neighbourhood all support the priorities set out in the Council's new Corporate Strategy.

9. Community Infrastructure Levy (CIL)

245 - 254

To seek approval for the governance of BCP Council CIL receipts. The report covers proposed governance for both strategic and neighbourhood portion CIL monies.

The first part of the report sets out the proposed arrangements for the strategic element of CIL (which can be used to fund major infrastructure projects such as strategic transport, school places, flood defences, Dorset Heathlands mitigation and open spaces).

This includes seeking approval to progress the Council's first Infrastructure Funding Statement, which once published will set out the strategic infrastructure needs across the BCP area, costs and expected delivery timescales. As part of this it is recognised that work needs to start on adopting a new, single CIL Charging Schedule for BCP in order to provide a consistent approach to charging and related collection policy.

The second part of the report focuses on the CIL Neighbourhood Portion, which requires 15% to 25% of CIL to be set aside for local projects. The report highlights that BCP Council inherited different systems for this from the legacy Councils. Moving forward, CIL Neighbourhood Portion in Christchurch is now a matter of transferring the monies to the Town and Parish Councils in accordance with the statutory requirements. However, a decision is also required to transfer the 15% neighbourhood proportion collected in the previously unparished area of Christchurch to Christchurch Town Council and Highcliffe and Walkford Parish Council. A consistent approach is needed in Bournemouth and Poole.

The options for this are to either adopt the system of collecting the Neighbourhood Portion on a ward basis or pooling the monies into a single pot to which any community across Bournemouth and Poole can bid into. The relative merits of both these options are reviewed in the report with the recommendation being to introduce Option 2 as a consistent approach across the Bournemouth and Poole parts of the BCP Council area.

10. Organisational Development – Estates & Accommodation Strategy

255 - 286

Cabinet has adopted the principle of a single council hub to support the future operating model and ways of working described in the Organisational Design Programme. This Report sets out the current Estates context, the options for achieving a single council hub and the evaluation criteria to be applied to the options, and the recommended way forward for the delivery of a single council hub for BCP Council.

11. Corporate Strategy – Delivery Plans

287 - 300

BCP Council's Corporate Strategy was adopted by Council in November 2019.

The strategy sets out the Council's vision, ambition and priorities, and the values which underpin the way the council will work as it develops and delivers its services.

Delivery plans have now been prepared in consultation with Cabinet Members, Members of the Directors Strategy Group and Council officers to show how the priorities will be achieved.

These high-level plans explain some of the journey so far, the current and future planned activity under each individual objective, and how success will be monitored and measured.

The delivery plans will be a key component of a Corporate Performance Management Framework.

12.	Carter Expansion Project Update	301 - 308
	<p>This report seeks to update Cabinet on the partnership arrangements that are proposed to enable the Carter Community School expansion project to progress. It also recommends a financial package, requiring contributions from the Council and ULT, to facilitate the completion of the project to an acceptable standard to enable the statutory function of pupil place planning to be delivered.</p> <p>United Learning Academy Trust have issued the following statement in respect of the proposed financial strategy within this report</p> <p><i>“United Learning are wholly supportive of the strategy mapped out by BCP and shared with us prior to the Project Board meeting on 17th December 2019. We have reallocated funding from our 2019-20 and 20-21 funding streams to undertake the elements of work identified as being outside of the BCP funding plan and hope that the entire project can be completed in a reasonable timescale from here.”</i></p>	
13.	Dedicated Schools Grant (DSG) Schools and Early Years Funding Formulae 2020/21	309 - 324
	<p>The council is required to set funding formulae for:</p> <ul style="list-style-type: none"> • Early education and childcare for those aged 2 and 3&4 • Mainstream schools for reception to year 11 <p>Consultation has taken place with all relevant providers, schools and the Schools Forum. This report includes the recommendations of the Schools Forum for approval.</p> <p>To support councillor consideration, the Schools Forum Papers can be accessed by the link below:</p> <p>BCP Schools Forum</p> <p>The impact of the proposed funding changes is included in the report at summary level. The early years sector is largely comprised of private, voluntary and independent settings. The mainstream formula allocates funding only to public sector schools with the full details shown in Schools Forum papers.</p> <p>The 2020/21 Budget and Medium Term Financial Plan (MTFP) report on the Cabinet agenda includes the decision to support the DSG High Needs budget with a transfer of £4.0 million from Schools Block and £0.2 million from Early Years Block.</p>	
14.	Consultation on School Admissions Arrangements 2021/22	325 - 346
	<p>To advise Cabinet on the completed consultation for School Admission Arrangements for schools that BCP Council is the admission authority for and the single coordinated scheme to be used during school place application processes.</p> <p>To seek determination on proposed admission arrangements and coordinated scheme.</p>	

<p>15. BCP Children's Services</p> <p>BCP is committed to delivering effective services that ensure children and young people feel safe and secure within a stable family. While much has been achieved in such a brief period, it is recognised that there remain several key challenges and areas for improvement to become an outstanding place for all children and young people to thrive, have the brightest futures and fulfilled lives where they are supported by the whole community to succeed.</p> <p>This document outlines a range of initiatives, either new, in development or established, which collectively represent BCP's Family Support, Early Help and Young People's Strategic Framework (2020-2023) and outlines how we will deliver the ambitions within the BCP Corporate Strategy.</p>	<p>347 - 368</p>
<p>16. Traffic Regulation Orders</p> <p>This covering report asks the Cabinet to consider representations made in response to the advertisement of a number of Traffic Regulation Orders</p> <p>Additionally, Cabinet is asked to approve the sealing and advertisement of a number of other Traffic Regulation Orders.</p> <p>The reports have been considered by the recent meeting of the Transportation Advisory Group.</p>	<p>369 - 414</p>
<p>17. Bournemouth Town Centre Vision (TCV): Winter Gardens Site</p> <p>The purpose of this report is to update Members on the progress of this £150 million project and to seek approval for a number of decisions which have an impact on the ability to secure third party funding for the scheme.</p>	<p>415 - 426</p>
<p>18. Cotlands Road and York Road Site Development Plan (SDP)</p> <p>In February 2019, Bournemouth Borough Council Cabinet approved the Site Development Plan (SDP) for the Cotlands Road and York Road car park sites. This report highlighted the requirement to include the two Council owned car parks at York Road within the BDC option agreement to facilitate the overall development of Cotlands Road and clarified why they were added to the SDP.</p> <p>At that time the Cabinet report did not detail the proposed land values for the York Road car park sites or set out the proposed delivery model. Therefore it is appropriate that approval is now sought with the benefit of this additional information and the corresponding legal and financial implications.</p> <p>The delivery of a new public multi storey car park (MSCP) on one of the York Road car park sites is a key piece of enabling development to unlock the Cotlands Road site, which will generate significant economic regeneration and financial benefits and meet the key objectives of the Lansdowne Delivery Plan, however this development cannot be progressed until a new public MSCP is operational.</p> <p>This report sets out the proposed delivery mechanism to enable the Council to fund the development of a new public multi-storey car park on one of the York Road surface car parks by the Bournemouth</p>	<p>427 - 450</p>

Development Company in accordance with the approved SDP and retain the asset in-house operation.

The public realm and pedestrianisation of Holdenhurst Road in 2020/21 as part of the Lansdowne Vision will assist with consolidating parking provision in the area.

The non-public part of this report considers the financial business case for proceeding with this enabling development.

[NOTE: Should Cabinet wish to discuss the contents of the non-public part of the report contained within Appendix 1 then the meeting will be required to move into exempt session in accordance with Section 100A (4) of the Local Government Act 1972].

19. Cabinet Forward Plan

To consider the latest version of the Cabinet Forward Plan for approval as published on the BCP Council website.

No other items of business can be considered unless the Chairman decides the matter is urgent for reasons that must be specified and recorded in the Minutes.